



No.22/1/2017-Coord.  
Government of India  
National Commission for Scheduled Tribes  
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6<sup>th</sup> Floor, 'B' Wing, Lok Nayak Bhawan,  
Khan Market, New Delhi -110003  
Dated: 6 July, 2017

To,  
Secretary,  
Ministry of Tribal Affairs,  
Shastri Bhawan,  
New Delhi-110001

**Subject: Proceedings of the meeting held on 3.4.2017 under the Chairmanship of Chairperson, National Commission for Scheduled Tribes regarding schemes and programmes for Scheduled Tribes being implemented by the Ministry of Tribal Affairs.**

Sir/Madam,

I am directed to refer to Ministry of Tribal Affairs letter No. 11030/01/2017-NCST dated 30.3.2017 regarding presentation before the Commission on 3.4.2017 by Bureau Heads on the subject allotted to them. The presentation was made by the Bureau Heads of the Ministry of Tribal Affairs on 3.4.2017 before Shri Nand Kumar Sai, Hon'ble Chairperson, National Commission for Scheduled Tribes. A copy of the proceedings of meeting is enclosed for necessary action.

Yours faithfully,

*D.S. Kumbhare*  
6/7/2017  
(D.S Kumbhare)  
Under Secretary  
Ph. No. 24657271

Copy of the proceedings of meeting dated 3.4.2017 is forwarded for information to:

1. PS to Hon'ble Chairperson, NCST
2. PS to Hon'ble Vice-Chairperson, NCST
3. PA to Hon'ble Member (Shri HKD), NCST
4. PS to Hon'ble Member (Shri HCV), NCST
5. PA to Hon'ble Member (Smt. MCI), NCST
6. Sr.PPS to Secretary, NCST
7. PA to Joint Secretary, NCST
8. PA to Director, (Estt, Coordination, RU-III & IV)
9. PA to Deputy Secretary, (Admin, RU-I & II)
10. Under Secretary, (Estt, Coordination & RU-IV)
11. AD (RU-I&II)
12. AD (RU-III)
- ✓ 13. NIC, NCST for uploading on the website.

**PROCEEDINGS OF THE MEETING HELD ON 3.4.2017 UNDER THE CHAIRMANSHIP OF CHAIRPERSON, NATIONAL COMMISSION FOR SCHEDULED TRIBES REGARDING SCHEMES AND PROGRAMMES IMPLEMENTED BY THE MINISTRY OF TRIBAL AFFAIRS.**

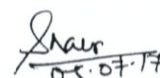
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A meeting of the Commission was held on 3<sup>rd</sup> April, 2017 under the Chairmanship of Shri Nand Kumar Sai, Chairperson, National Commission for Scheduled Tribes on the subject of schemes/programmes implemented by the Ministry of Tribal Affairs.

2 The list of participants is at Annexure.I and Record of discussions of the meeting is at Annexure.II.

3 The following are the observations/recommendations of the Commission.

- i. The National Tribal Policy (NTP) should be finalised at the earliest, and draft submitted to NCST for its views.
- ii. Tribal Research Institutes (TRIs) functioning in the States should be developed as data banks for Scheduled Tribes issues.
- iii. The Ministry should submit a status report on the State-wise timely submission of Governor's Reports and holding of Tribal Advisory Councils meetings in the States and follow up on their recommendations so that NCST could take up the matter with the concerned States.
- iv. The Ministry should provide a list of NGOs which are supported financially by Government of India for concurrent evaluation by the Members of NCST during their field visits.
- v. Chronological details of the proposals submitted to the Cabinet for revision and streamlining the procedures for inclusion of communities in the list of Scheduled Tribes may be made available to the Commission as also the status of formation of Inter-Departmental Committee of Secretaries.
- vi. Information on the number of MADA pockets and clusters identified by the Ministry of Tribal Affairs may be made available to the Commission.
- vii. Ministry to furnish the current status of the State-wise implementation of Forest Rights Act.
- viii. Ministry to provide details of how Minimum Support Price (MSP) is fixed for Minor Forest Produce (MFP) and its effectiveness as a scheme including changes made in MSP in the last 3 years with justification for the same.



(S.K. Ratho)

Joint Secretary (NCST)



## NATIONAL COMMISSION FOR SCHEDULED TRIBES

LIST OF PARTICIPANTS IN PRESENTATION GIVEN BY OFFICERS OF MINISTRY OF TRIBAL AFFAIRS ON 3.4.2017 BEFORE THE NCST

<b>NATIONAL COMMISSION FOR SCHEDULED TRIBES</b>	
<b>Name</b>	<b>Designation</b>
Shri Nand Kumar Sai,	Chairperson
Miss Anusuiya Uikey,	Vice-Chairperson
Shri Hari Krishna Damor,	Member
Shri Harshadbhai Chunilal Vasava,	Member
Smt Maya Chintamn Ivnate,	Member
Shri Raghav Chandra	Secretary
Shri Sisir Kumar Ratho	Joint Secretary
Smt K. D. Bhansor	Director
Shri P.T. Jameskutty	Deputy Secretary
Shri D.S. Kumbhare	Under Secretary
Shri S.P. Meena	Assistant Director
Shri R.S. Misra	Senior Investigator
Shri Chetan Sharma	Senior Investigator
<b>Ministry of Tribal Affairs</b>	
<b>Name</b>	<b>Designation (with contact no.)</b>
Shri Rajesh Aggarwal	Joint Secretary
Ms. Sarita Mittal	JS &FA
Shri Lalsanglur	Economic Adviser (9868169101)
Ms. Vishu Maini	Deputy Director General
Ms. Sunanda Sharma	Economic Adviser (23073176)
Shri Rajeev Prakash	Director (26182428)
Shri S. Das	Director (26168480)
Ms. Nivedita	Director
Shri Gopal Sadhwani	Director (26182428)
Ms. Shyla Titus	Deputy Secretary (23383965)
Shri Roopak Chaudhuri	Deputy Secretary (23387444)
Shri V. Ashok	Joint Director (26183433)
Shri P.K. Sahoo	Under Secretary (23073709)
Shri Jeewan Kumar	Under Secretary (26182822)
Shri Vijay Kumar	Under Secretary (2618089)

GOVERNMENT OF INDIA  
NATIONAL COMMISSION FOR SCHEDULED TRIBES

**Record of discussion on schemes/programmes being implemented for Scheduled Tribes by the Ministry of Tribal Affairs taken by the National Commission for Scheduled Tribes on 3.4.2017 at Lok Nayak, Bhawan, New Delhi.**

Secretary, National Commission for Scheduled Tribes (NCST) welcomed the officers for discussion through presentation on the various schemes/programme and policy issues being implemented by the Ministry of Tribal Affairs (MOTA).

Subject of the presentation and discussion were as under: -

- (a) National Tribal Policy
- (b) Tribal Research Institutes
- (c) High Level and other committees for Tribal Development
- (d) Discussion regarding all pending NCST matters including Administration; Governors Report and Conferences; TACs and Research and Media

(1) Economic Adviser (LS) explained about: -

(a) National Tribal Policy & High Level and other committees for Tribal Development- Economic Adviser, MOTA stated that the Draft National Tribal Policy (NTP) was first prepared by the Ministry of Tribal Affairs in year 2006. In year 2013, An Expert Group under the Chairmanship of Secretary (TA) was constituted to revise draft NTP. Meanwhile, PMO in August, 2014 constituted a High Level Committee (HLC) to prepare paper on Socio-Economic, Health and Education status of STs. As per recommendation would have reaching implications on Policy formulation, NTP will be revised by the taking into consideration of the recommendations made by the HLC and comments thereof by stakeholder's

Suggestion/Advise by Commission

The Chairperson suggested that National Tribal Policy is essential for development of the Scheduled Tribes. Hence, NTP need to be finalized at the earliest.

(b) Tribal Research Institutes- It was appraised that under the scheme Grants-in-aid to Tribal Institutes (TRI), 100% funds provided to TRIs setup by the States for carrying out various activities. At these present 21 TRIs setup by the various States/UT and are supported by MOTA.

It was decided that the TRI should be developed as data bank for the Scheduled Tribes.



(b) Article 275 (1) Grants-It was informed that funds are provided to the State Governments for special areas programme to support activities meant for welfare of STs and upgradation of level of Administration in Scheduled Areas. The Grants are provided to 27 States under the scheme. In addition to the above, under grants-in-aid of article 275 (1), the funds are provided for setting up of Eklavya Model Residential School (EMRS) to provide quality middle and high school level (class VI to XII) education to STs in remote areas. 259 EMRS have been sanctioned out of 161 are functional.

Commission suggested that facilities for teachers to be evolved under the EMRS. A study on functions of the EMRS to be undertaken.

(c) An amount of Rs. 450 Cr. (appx) was approved under the agriculture/horticulture sector related issues by the PAC 2016-17. During current year the States have been requested to submit annual plan by 15.4.17 and PAC meeting will be start from the last week of April, 2017.

(3) DDG (States) explained about: -

- (a) Tribal Statistics
- (b) Evaluation of TD Programmes and Women and Child Issues
- (c) PRIs/PESA; Public Grievances; RFD. Citizens; Character;
- (d) Science & Technology in Tribal Development
- (e) Implementation of ITDP/ITDA, MADA, Clusters ST areas
- (f) Health and AYUSH issues;

(a) Scheduled Tribes population is 10.5 Crore, which is 8.6% of total population as per 2011 Census and literacy rate of Scheduled Tribes is 59% against literacy rate of general population is 73%. The data on dropout rates (Class I to X) (as per U-DISE 2014-15); ST Priority Districts; Status of tribal health (Source-National Family Health Survey) (NFHS)-3, 2005-06); Nutritional Status of ST Children under Five Years (Source-National Family Health Survey) (NFHS)-3, 2005-06); Percentage of ST Children aged 12-23 months who received full Immunization / No Vaccination (Source-National Family Health Survey) (NFHS)-3, 2005-06); Institutional Delivery and Deliveries attended by Skilled Health Personnel, and Occupational Distribution (Source-NSS No. 571, Household ownership and Operational Holdings in India, 2012-13); were also described.

The Commission asked the information on per capita income for STs last 3 decades be prepared. The data on animal husbandry and poultry farming among the STs needs to be called.

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(4) Joint Secretary (Administration), MTA apprised about: -

- (a) Role of projects supported by UNDP in tribal areas and their impact
- (b) Use of IT in Tribal Development
- (c) PVTGs
- (d) Disbursement of Scholarship connected issues
- (e) Atrocities and Regulations; Legal and Constitutional matters effected to tribals
- (f) Implementation and progress of FRA Act

(a) The following projects are supported by UNDP: -

- Implementation and monitoring of Forest Rights Act;
- Planning and monitoring of Tribal Sub-Plan;
- Streamlining Direct Benefit Transfer schemes for supporting education to ST students;
- Promoting ST livelihood and entrepreneurship; and
- Providing technical expertise and resources in developing technology based solutions

(b) Regarding use of IT in ST Development, it was informed that the E-Office and E-Samiksha; MIS for monitoring of FRA implementation; MIS for monitoring of TSP funds; and mobile app for monitoring of EMRS schools and activities under TSP have been formulated by the Ministry.

(c) About Particularly Vulnerable Tribal Groups (PVTGs), it was apprised that the communities who have the declining or stagnant population, low level of literacy, and pre-agricultural level of technology and economically backward are identified as Particularly Vulnerable Tribal Groups (PVTGs) 75 PVTGs have been identified in 18 States and UT of A&N Islands. The Ministry of Tribal Affairs implement the scheme of Development PVTGs exclusively for PVTGs through the concerned State Government. Conservation-cum-Development (CCD)/Annual Plans prepared by concerned State/UT based on need assessment of their PVTGs. The funds released under the scheme for the year 2014-15 to 2016-17 and allocated for the year 2017-18 was indicated.

(d) Joint Secretary (Admin) MOTA said that supported student's registration on NSP 2.0 (National Scholarship Portal) for various scholarship schemes offered by Ministry of Tribal Affairs. Supported States and institutes in verification of applications in NSP 2.0 and coordinated with NIC to provide State beneficiary for disbursement of funds through DBT. Information on funds released, utilized and beneficiaries under the scheme of Post Matric Scholarship for ST students, Pre-Matric scholarship for ST students, National Overseas Scholarship and National Fellowship Scheme for ST students during 2012-13 to 2016-17 was presented.

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Commission suggested that chronological details of the proposals for revision and streamlining the procedure for inclusion of community in the list of STs submitted to the Cabinet may also be made available to Commission.

The Scheduled Areas are declared under Fifth Schedule (Article 244 (1) to the Constitution of India in the States. The criteria for declaring Scheduling Areas.

- Preponderance of tribal population,
- Compactness and reasonable size of the area,
- A viable administrative entity such as a district, block or taluk, and
- Economic backwardness of the area as compared to the neighboring areas

The Scheduled Areas have been declared in the States of Andhra Pradesh (including Telangana), Chhattisgarh, Gujarat, Himachal Pradesh, Jharkhand, Madhya Pradesh, Maharashtra, Rajasthan, Odisha. It was informed that the proposal for declaration of an area in State of Rajasthan is under examination in the Ministry. The Cabinet note for modification in criteria for declaration of Scheduled Area is being submitted.

JS (Admin) said there are 75 communities have been identified as Particularly Vulnerable Tribal Groups (PVTGs) in the 18 States and UT of A&N Islands. Out of 13 communities have not been notified as Scheduled Tribes, these are (1) Bondo Poroja, (2) Khond Poroja, (3) Konda Savaras, (Andhra Pradesh), (4) Maria Gond (Maharashtra), (5) Maram Nagas (Manipur), (6) Bondo, (7) Dongria-Khond, (8) Kutia Kondh, (9) Lanjia Sauras, (10) Paudi Bhuyans, (11) Soura, (12) Chuktia Bhunjia (Odisha), (13) Great Andamanese (A&N Islands).

Commission suggested that the concerned State Governments be asked to submit the proposal for inclusion of these community in list of ST in the States, so that persons belonging to these community's avail benefit of Scheduled Tribes.

(f) Regarding implementation and progress of FRA Act, JS (Admin) said that the Scheduled Tribes and other Traditional Forest Dwellers (Recognition of Forest Rights) Act, 2006 (FRA) was notified on 31.12.2007. The salient features of FRA, 2006 are: -

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- Monitoring of process
  - ✓ Monthly progress reports (to PMO)-MIS based data collection
  - ✓ Developed MIS
  - ✓ Video conferencing
  - ✓ Focus on LWE
- Capacity Building to State/UT
  - ✓ Issued FAQ for clarification
  - ✓ Regional consultations
  - ✓ Awareness generation
  - ✓ Direction/clarification and suggestion to the states for better implementation
- Grievance redressal

Status of Implementation of FRA is as under: -

(as on 31.1.2016)

Particulars	Individual	Community	Total
Total Claims Received	40,35,513	1,36,275	41,71,788
Total Title Distributed	17,20,742	65,520	17,83,262
Extent of forest land distributed (in lakh acres)	40.67	95.45	136.12

(5) Director (RP) presented about: -

- (a) Education (except Scholarships);
- (b) Special Central Assistance to Tribal Sub Plan (SCA to TSP)
- (c) Ashram Schools, Hostels & VTCs;
- (d) Inter-ministerial TSP Coordination; VKY; MSME issues and Skill Development and Entrepreneurship matter

(a) Brief of following education schemes being implemented by the Ministry of Tribal Affairs was presented

- Girls & Boys Hostels for STs
- Ashram Schools in Tribal Areas
- Vocational Training Centre

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(c) Tribal Sub Plan (TSP), it was informed that TSP was introduced in the year 1975-76. TSP is a multi-pronged strategy which includes support for infrastructural facilities and other amenities such as Education, Health, Housing, Electricity, Drinking Water & Sanitation, Road Connectivity, Agriculture, Irrigation, livelihood, Skill Development, Sports & Games, Preservation of Cultural Heritage etc. in the tribal dominated areas of the country through various schemes/programmes. TSP is in addition to what percolates from the overall Plan of a State/UT.

Ministry of Finance has prescribed specific percentage of fund allocation for tribal welfare in respect of 30 Central Ministries/ Department besides 4 UTs. Allocation of fund under TSP is made by States/UTs in proportion to percentage of ST population in the State with respect to total State/UT plan. Ministry of Tribal Affairs provides additive to initiatives of line Ministries and States by way of plugging critical gaps.

Flow of fund under TSP during 2015-16, 2016-17 and 2017-18 are as under: -

Particulars	Year (Rupees in Crore.)		
	2015-16	2016-17	2017-18
TSP funds of Central Ministries/Departments	16,413	19,205	26,620
TSP funds of States	95,033	105,000 (App)	NA
TSP funds of MOTAs	4550	4800	5,300
Total	1,15,996	129,005	

The 96% of TSP funds with States and other Central Ministries of TSP funds with States.

Challenges-Need for convergence, monitoring, focus on outcomes.

Vanbandhu Kalyan Yojana (VKY)

VKY is a Central Sector scheme launched in year 2014-15. A process which aims at achieving overall development of tribal people through convergence of available resources, with an outcome-based approach. Focuses on 114 thematic areas are qualitative and sustainable employment, quality education & higher education, accelerated economic development of tribal areas, health, housing, safe drinking water for all at doorstep, irrigation, facilities suited to the terrain, all-weather roads with connectivity to the nearby town/cities, universal availability of electricity, urban development, robust institutional mechanism to all the vehicle of development with sustainability, promotion and conservation of tribal cultural heritage, promotion of sports in Tribal areas, security.

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price to the MFP gatherers and enhance their income level through procurement of MFPs, Skill Up-gradation & Capacity Building Trainings of MFP Gatherers & to ensure sustainable harvesting of MFPs.

Procurement under Minimum Support Price (MSP),

It covers 24 MFP i.e Tamarind Seeded & De-Seeded, Honey, Gum Karya, Sal Seed, Sal Leaves, Mahuwa Seed, Chironjee Pod, Karanj Seed, Myrobalan, Baheda, Shikakai, Lac (Kusumi and Rangeeni), Kusum Seed, Neem Seed, Puwad Seed, Hill Broom Grass, Guggul (exudate), Bael, Nagarmotha, Palas/Kesuda Flower, Shatavari (Dried), Madhunashini and Kalmegh.

The area of operation of MSP is all over India (w.e.f. 31.10.2016). Since 2014-15 to 2016-17, 40,628 MTs MFPs valuing Rs. 8965 Lakhs have been procured in the States of Odisha, Chhattisgarh, Rajasthan, Gujarat, Maharashtra, Jharkhand and Andhra Pradesh.

Major MFP items procured are Tamarind, Honey, Gum karaya, Chironjee Pod, Karanj Seed, Puwad Seed, Sal Seed, Myrobalan and Lac and Around 8 Lakhs scheduled tribes benefited during 2014-15 to 2016-17.

(ii) Skill upgradation capacity building of tribal MFP gatherers, under this scheme, two types of training imparted i.e MFP Based; and area based approach for training on MFPs.

MFP based training, is identified in an area and training on collection, preservation and storage, value addition and packaging is imparted for items like Honey, Lac, Tamarind, Chironjee, Amla, Mahuwa Flower.

Area based approach for training on MFP, is identify all the MFPs available in an area during the year and prepare a plan to train tribals on all the available MFPs in that area 1,05,600 beneficiaries have been trained during last 10 years from 2006-07 to 2016-17.

Improved income due to better quality and higher quantity of MFP collected, reduction in per beneficiary cost of training and greater possibilities primary value addition and creation of useful infrastructure.

National Award for Excellence in Training for the year 2015 has been awarded to TRIFED for innovative practices by the DOPT.

The MSP of forest products were reduced in previous years. Commission asked about the details and minutes taken by MOTA to Commission for examination.

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(c) Land and R&R issues, it was apprised that MOTA looks into issues regarding clearance of "Rehabilitation and Resettlement (R&R) Plan' in respect of irrigation and flood control project proposals received from State Government in so far as Scheduled Tribes people and Other Traditional Forest Dwellers is concerned. R&R proposals are considered in light of-

- ✓ Provisions of State R&R plan (if any)
- ✓ Provisions of National Rehabilitation and resettlement Policy, 2007 (NRRP, 2007)
- ✓ Provisions of Right to Fair Compensation and transparency in Land Acquisition, Rehabilitation and resettlement Act, 2013 (RFCTLARR Act, 2013)

Proposals also examined to ensure that provisions of Scheduled Tribes and other Traditional Forest Dwellers (Recognition of Forest Rights) Act, 2006 [FRA, 2006] are not violated Points to be considered while according clearance:

- ✓ Whether People belonging to the Scheduled Tribes/PVTGs/Forest Dwelling STs and/or other Traditional Forest Dwellers (OTFDs) are effected by the project.
- ✓ Whether people will lead to the displacement or loss of livelihood of the families belonging to the above mentioned categories. If so, whether such provisions of the law applicable at that point of time.
- ✓ Whether all due procedures have been followed by the project proponents while finalizing the project proposal e.g., if the affected/displaced families belong to the STs/ORFDs, then as per provisions of the FRA, 2006 their rights have to be first recognized and vested under the said Act and when such are divested of their forest rights, they should be compensated accordingly.

A check list on standard operating procedure in cases of land acquisition for irrigation and flood control projects was also presented.

(d) National Scheduled Tribes Finance Development Corporation (NSTFDC) it was explained that NSTFDC was incorporated in April, 2001 as a Government of India company under Ministry of Tribal Affairs and was granted license under section 25 of the Companies Act, 1956 (a company not for profit). Authorized capital of Rs. 750 Cr. and paid up Rs. 559.10 Crores. Authorized board strength in ten at present only 6. Four Zonal Offices of NSTFDC at Bhopal, Bhubaneshwar Hyderabad and Guwahati.

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The NSTFDC has submitted the following proposals to MOTA (i) Setting up of credit guarantee fund for STs in the Ministry (ii) Setting up of Venture Capital Fund for STs in the Ministry (iii) Setting up of CSR fund for tribal Development in the Ministry (iv) Differential lending to above DPL ST families at higher rate of interest and (v) Direct Lending (Being Submitted)

(7) Roll of Internal Financial Division and budget of Commission, JS & FA stated that IFD deals with the all Plan and Non-Plan budget, preparation of demand for grants, re-appropriation of funds, printing of budget document and laying in Parliament, examination and concurrence of proposals for funding under various schemes by the MTA, proposals of fund release to NCST, NSTFDC and TRIFED submitted by concerned division in the MOTA and monitoring of C&AG Paras, and including routine audit paras. The following budget of MTA and NCST for the year 2015-16 to 2017-18 was presented.

Ministry of Tribal Affairs				Rupees in Crore
Year	Allocation	RE	AE	
2015-16	4809.95	4566.59	4488.79	
2016-17	4826.50	4826.50	4812.68	
2017-18	5319.30	Not finalized	N/A	
NCST				
	Fund Projection	BE	RE	Actual Expenditure
2015-16	10.58	9.07	7.20	6.26
2016-17	9.99	8.54	9.04	8.84
2017-18	16.84	10.04	Not finalized	N/A

Commission asked, why the funds have not been allocated to the Commission as per projection for the year 2017-18 and asked for allocation of more fund. The JS and FA explained that this should be taken care of during proposal of RE for the year 2017-18.

Commission pointed out that IFD is not clearing the Air Travel Bills of the visits under taken by the officers by private Air Lines instead of Air India. Commission had so travel and spot enquires/visits in the exigencies when there are no flights of Air India and non-availability. There should be a blanket permission and private travel bills of officers be cleared. A list of pending bills is enclosed.

JS and FA, MOTA clarified that a self-certification by the concerned officer along with permission be provided. The Bill will be approved/cleared by the IFD.

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